

MINUTES OF THE 32ND MEETING OF THE IMPLEMENTATION COMMITTEE
FOR REORGANIZING THE FEDERAL GOVERNMENT
HELD ON 23-04-2020

The 32nd meeting of the Cabinet Implementation Committee (CIC) was held on 23-4-2020 at 02:00 p.m. in Institutional Reforms Cell (IRC), the P.M. Office. It was chaired by Dr. Ishrat Husain, Advisor to the Prime Minister on Institutional Reforms and Austerity. The list of the participants is at annex-I. The agenda of the meeting was as under:

- i. Comments/Observations by SAPM on Establishment
- ii. Updated plan for restructuring of CAA by Secretary Aviation Division
- iii. Finalization of status of Aiwan-e-Quaid Building F-9, Park, Islamabad by National History and Literary Heritage (NH&LH) Division
- iv. Finalization of status of Pakistan Hunting and Sporting Arms Development Company (PHSADC) by Industries Division
- v. Finalization of status of National Construction Company Limited by Housing & Works Division
- vi. Finalization of status of Pakistan Madrassah Board by Religious Affairs & Interfaith Harmony Division

Agenda item No.i. Comments/Observations by SAPM on Establishment

2. Mr. Arbab Shehzad, SAPM on Establishment who is also the member of the CIC, started the conversation and stated that reorganization of the Federal Government is the top most priority of this Committee. He appreciated that the Committee over the last nine months has been able to notify, through the Cabinet, most of the changes that were initially proposed. However, he added that the actual implementation of these notifications may be an issue as our Ministries / Divisions use dillydallying tactics successfully, on various pretexts. In order to accomplish that, he emphasized the establishment of a robust implementation mechanism with proper timelines. He further recommended that the following categories of organizational

entities as proposed in the report on the “Reorganization of the Federal Government” should be addressed first:

- Entities proposed for liquidation/winding up
- Entities proposed for transfer to Provinces or other Divisions
- Entities proposed for Mergers

4. He further proposed to the Committee that he can supervise this exercise and the MS Wing in the Establishment Division can be engaged, in this process of implementation through the following actions:

- i) MS Wing should participate in all meeting of CIC.
- ii) It will coordinate with all Ministries/Divisions and ensure implementation of all the decisions taken by this Committee, subsequently approved by the Federal Cabinet and notified by the Cabinet Division
- iii) It will regularly brief the CIC on the implementation status
- iv) It may review other organizations in Federal Government and review them and make recommendations to the CIC.

5. The Committee unanimously agreed with the proposals of the SAPM.

Agenda item No.ii: Updated plan for restructuring of CAA by Secretary Aviation

5. In the presence of Mr. Ghulam Sarwar Khan, Federal Minister for Aviation, the representative of the Aviation Division stated that the restructuring plan of the Pakistan Civil Aviation Authority (PCAA) has been divided into two phases. Initially, the functional separation of the PCAA will be executed for which no legislation is required and it will be completed within six months as per following timeline: -

DELIVERABLES	MONTH					
	1 st	2 nd	3 rd	4 th	5 th	6 th
Revision of Establishment / Creation of Two Post[s] of Additional Director General						

Approval of New Organogram							
Transfer of Employees to Respective Divisions							
Identification & Transfer of Asset							
Allocation of Separate Budget							
Separate Prescription of Operational RULES/ REGULATIONS							
APPROVALS							
Establishment of new posts, transfer of asset, budget allocation, etc.	PCAA Board						
Approval of delegated legislation	Federal Government						

6. Simultaneously, prepping for complete separation of PCAA into two separate entities for regulations and airport management will be initiated, and this aspect requires legislation. The requisite legislations will entail six months and will include two draft bills, namely, Civil Airports Authority Amendment Bill and Civil Aviation Regulatory Authority Bill for the Federal Government and Parliament. They also presented detailed roadmap of separation of Pakistan Civil Aviation Authority (PCAA) into regulatory and commercial services provider under two different entities, namely, Pakistan Civil Aviation Regulatory Authority (PCARA) and Pakistan Aviation Authority (PAA). They further informed that in this process of restructuring, the employees have been taken into confidence and they have been assured that the existing terms and conditions of their service will not be altered, to their disadvantage. The Committee observed that the period proposed of six months for the functional separation is too long and recommended that the process of functional restructuring i.e. complete separation between PCAA and PAA should be completed within four months. The Committee was further informed that complete bifurcation of CAA into two different distinct authorities is

expected to be affected within 7-18 months. To this effect, the requisite legislations will be drafted and submitted before the competent forum within 6 months and the remaining period is anticipated to be taken by parliament to approve the draft bills.

Agenda item No.iii: Finalization of status of Aiwan-e-Quaid by NH&LH Division

7. The representatives of the National Heritage & Culture Division briefed the Committee about the Aiwan-e-Quaid Building, F-9 Park. He informed that the building is under the occupation of Nazriya Pakistan Council Trust (NPCT), a private organization. It was also informed that in 2001, the cost of land was paid by the government and the building was also constructed by government with a grant amounting to Rs.200 million. Even after that, government has paid from time to time a grant of Rs.90 million. During the briefing, he also referred to the judgment of Supreme Court of Pakistan in Human Right Case No.4668 of 2006, No.1111 of 2007 and No.15283-G of 2010 in judgment dated 04-6-2010 in which the Honorable court declared that the *"...complete administration of the premises shall rest with the Government"*.

8. After briefing, the Division proposed that they intend to soon take over the building and then use it for the promotion of literary and cultural activities. The building will be managed by an autonomous board and should be classified as such. The Committee agreed to the proposal.

Agenda item No.iv: Finalization of status of PHSADC by Industries Division

9. The representative of the Ministry stated that as per decision of the CIC the matter was taken up with Ministry of Defence. However, so far, no reply has been received from the Ministry. Therefore, the original decision of the Committee of merging PHSADC into PIDC should be retained. The Committee observed that Department of Industries in Government of Khyber Pakhtunkhwa had also shown interest in this organization. Therefore, the Ministry should coordinate with them before undertaking the merger.

Agenda item No.V: Finalization of status of National Construction Company Limited (NCCL) by M/o Housing & Works

10. The representatives of the Ministry stated that the Company (NCCL) was a separate entity from National Construction Company, which has been liquidated. NCCL is not receiving any subsidy from the Government, it has security clearances, and has been involved in various Defence related and other sensitive construction projects. They further informed that they are preparing a business plan that would soon be placed before this Committee. On the query of the Committee, they informed that 70% of their work is with Strategic Plans Division (SPD). On this, the Committee observed as to why the entity was not attached with the Defence Division or SPD instead of M/o Housing & Works. The Committee also inquired about the comparative advantage of the company to justify its continued existence in the public sector since construction industry is very competitive sector. In this regard, the representative from the organizations could not provide satisfactory answers. The Committee therefore directed the Ministry of Housing & Works to explore the possibility of NCCL's merger, either with NLC, FWO or it may be placed under SPD.

Agenda item No.vi: Finalization of status of Pakistan Madrassah Board by M/o Religious Affairs & Interfaith Harmony

11. The representative of the Ministry of Religious Affairs & Interfaith Harmony stated that the organization is in process of being transferred to the Ministry of Federal Education and Professional Training where it will be merged into the Directorate General Religious Education. Therefore, there is no need further categorize this entity.

Decision: -

- i. The Committee recommended that representative of the MS Wing at higher level, at least DG should attend the meetings of the CIC.
- ii. The Committee recommended that MS Wing will coordinate with all Ministries / Divisions to ensure the implementation of the Federal Cabinet Decisions

regarding the reorganization of the Federal Government as notified by the Cabinet Division.

- iii. The Committee recommended that MS Wing may bring proposals to the CIC about any redundant organizations in the Federal Government or restructuring of Ministries/ Divisions or other organizational entities.
- iv. The Committee approved the restructuring plan for the separation of regulatory and airport management functions of the PCAA as submitted by Aviation Division with the directions that the Aviation Division should complete functional separation and submit the draft bills for legislation within four months.
- v. The Committee endorsed the proposal of the National Heritage & Culture Division regarding the takeover of the Aiwan-e-Quaid Building, F-9 Park and recommended its categorization as an Autonomous Body under the Division.
- vi. The Committee directed the M/o Industries & Production to coordinate with KP Government about the future of PHSADC, prior its merger into PIDC.
- vii. The Committee recommended that Ministry of Housing & Works to consult Strategic Plan Division (SPD), NLC & FWO regarding the possible transfer of NCCL to them. M/o Housing & Works will bring back the proposal before CIC regarding its future, after these consultations
- viii. The Committee recommended the transfer and merger of Pakistan Madrassah Board from M/o Religious Affairs and Interfaith Harmony into the Directorate General of Religious Education (DGRE) in M/o Federal Education & Professional Training within one month.

12. The meeting ended with a vote of thanks to and from the Chair.

**List of participants of the 32nd Meeting of Implementation Committee
held on 23-04-2020**

- i. Dr. Ishrat Husain, Advisor to the PM on Institutional Reforms & Austerity.
- ii. Mr. Shafqat Mahmood, Minister for Federal Education & Professional Training.
- iii. Mr. Nadeem Babar, Advisor to the PM on Petroleum, Islamabad.
- iv. Mr. Mohammad Shehzad Arbab, Special Assistant to the Prime Minister on Establishment, Islamabad.
- v. Mr. Hassan Nasir Jamy, Secretary, Aviation Division, Islamabad.
- vi. Dr. Safdar Sohail, Special Secretary, Cabinet Division, Islamabad.
- vii. Dr. Arshad Mahmood, Additional Finance Secretary (Exp), Finance Division, Islamabad.
- viii. Mr. Abdul Sattar Khokhar, Senior Joint Secretary, Aviation Division, Islamabad.
- ix. Mr. M. Salman, Senior Joint Secretary, National History and Literary Heritage Division, Islamabad.
- x. Mr. Nazar Muhammad Buzdar, Joint Secretary, Establishment Division, Islamabad.
- xi. Mr. Muhammad Umer Aziz, Joint Secretary, M/o Law & Justice, Islamabad.
- xii. Mr. M. Yaseen Shar Baloch, Joint Secretary, M/o Housing & Works, Islamabad.
- xiii. Mr. Qamar Zaman, Joint Secretary, Institutional Reforms Cell (IRC).
- xiv. Engr. Athar Nawaz Malik, Managing Director, National Construction Limited, Islamabad.
- xv. Mr. Muhammad Rafique Tahir, Joint Educational Advisor, M/o Federal Education & Professional Training, Islamabad.
- xvi. Mr. Tashfeen Ashraf, Director, Civil Aviation Authority, Islamabad.
- xvii. Ms. Amna Warsi, Legal Consultant, Aviation Division, Islamabad.
- xviii. Ms. Ayasha Warsi, Legal Consultant, Aviation Division, Islamabad.
- xix. Mr. Inam-ul-Haq, Deputy Secretary, M/o Religious Affairs, Islamabad
- xx. Ms. Lubna Said Ghias, Deputy Secretary (Coord), Establishment Division, Islamabad.
- xxi. The Deputy Secretary, IRC, Prime Minister's Office, Islamabad.