

**MINUTES OF THE 20<sup>TH</sup> MEETING OF THE IMPLEMENTATION COMMITTEE**  
**FOR REORGANIZING THE FEDERAL GOVERNMENT**  
**HELD ON 14-01-2020**

The 20<sup>th</sup> meeting of the Implementation Committee was held on 14-01-2020 at 10:00 p.m. in Institutional Reforms Cell (IRC), the P.M. Office. It was chaired by Dr. Ishrat Husain, Advisor to the Prime Minister on Institutional Reforms and Austerity. The list of the participants is annexed. The agenda of the meeting was as under: -

- i. Views and comments by Ministry of Inter Provincial Coordination on establishment of the Council of Common Interests Secretariat at IPC.
- ii. Views and comments by Ministry of Religious Affairs & Interfaith Harmony on abolishing the Executive Department of Hajj & Umrah Directorate.
- iii. Views and comments by Ministry of Religious Affairs & Interfaith Harmony on the proposal of retaining the Office of Pilgrims Affairs, Jeddah, Kingdom of Saudi Arabia as Executive Department of the Ministry.
- iv. Discussion on the proposal by Ministry of Overseas Pakistanis and Human Resource Development for transferring of the Labor Department from ICT Administration to it.
- v. Views and comments on transfer of National Academy of Performing Arts (NAPA) from Ministry of IPC to National History and Literary Heritage Division.
- vi. Transfer of Institute of Regional Studies to Ministry of Foreign Affairs

2. Before taking up the regular agenda of the meeting, the Chair stated that so far, we have been following a binary system of classification for all the existing Organizational Entities. They were either recommended as an Executive Department or Autonomous Body. He placed a proposal before the Members of the Committee that there should be a third category as well by the name of "Constitutional Body" because there are a number of departments which by virtue of their formation fall under this category. For instance, Supreme Court of Pakistan, Auditor General of Pakistan, Election Commission of Pakistan, Federal Shariat Court, Council of Islamic Ideology and Federal Public Service Commission etc. The members showed their agreement with the Chair, accordingly, a list of such organizations will be shared with the members of the Committee in its forthcoming meeting.

## **Agenda item ii.**

### **Views and comments by Ministry of Religious Affairs & Interfaith Harmony on abolishing the Executive Department of Hajj & Umrah Directorate**

3. The Secretary, M/o Religious Affairs & Interfaith Harmony stated that Hajj & Umrah Directorate was established in 2017. The sanctioned strength of the Directorate is 145. Besides, the seasonal staff is also recruited during the Hajj Operation. He further stated that the Directorate is yet to become functional, which would also entail an extra financial burden of Rs.50 million per annum on the government exchequer. Moreover, it has been creating administrative problems due to transfer of 130 non cadre / ministerial post from Ministry to Hajj & Umrah Directorate. It has rendered the existing hierarchy between the Directorate General of Hajj, KSA and the Ministry more complicated and has created hindrances in the discharge of official business. One of the Members of the Committee commented that at the time of its establishment, a lot of justification was given by the Ministry like placing the services of Hajj & Umrah under one roof and relieving the Ministry for policy formulation etc. In response to it, the Secretary stated that underlying purpose was political. He further stated that the business of Umrah is unregulated and is being well performed by the private sector and therefore the Government should not interfere in it / bring it under its direct administrative control. In response to another query by a Member regarding any possible repercussions of the abolition of Hajj & Umrah Directorate, the Secretary stated that in the presence of Directorate General of Hajj KSA and seven Hajji Camps in Pakistan he doesn't foresee any issue. At the end, the Secretary suggested that Hajj & Umrah Directorate may abolish the three newly created posts (Director General (BS-20), Director I.T (BS-19), Network Administrator (BS-17) and the officers / officials which were transferred from Ministry to Directorate may be transferred back along with post and budget to the main Ministry.

## **Agenda item iii:**

### **Views and comments by Ministry of Religious Affairs & Interfaith Harmony on the proposal of retaining the Office of Pilgrims Affairs, Jeddah, Kingdom of Saudi Arabia as Executive Department of the Ministry.**

4. The Ministry informed the committee that this organization is the same as Hajj & Umrah Directorate and showed its agreement with the classification.

## Agenda item iv.

### **Discussion on the proposal by Ministry of Overseas Pakistanis and Human Resource Development for transferring of the Labor Department from ICT Administration to it.**

5. The representative of the M/o Overseas Pakistanis & Human Resource Development stated that the labour welfare is a devolved subject but under Entry No.3 and 32 of Part-I and Entry No.13 in Part-II of Federal Legislative List (FLL), the Federation is competent to enact laws relating to the matters covered by International Convention and inter provincial matters. He further stated that Pakistan has ratified 36 ILO Conventions including 08 Conventions called the Core Labour Conventions and the Ministry is the custodian of these Conventions. He also stated that the Ministry has administrative control of all the labour related organizations like Directorate of Worker Education (DWE), Workers Welfare Fund (WWF) and Employees Old Age Benefits Institutions (EOBI).The representative of the Ministry was of the view that the bifurcation between training of the labour and administration of the labour is not justified. He further stated that against this backdrop, it is perfectly rational and logical to transfer the administrative control of Labour Department, ICT to the Ministry.

6. The Chair invited the representative of the Ministry of Interior to share his views. The representative of the Ministry read the Entry 3 and Entry 32 of Part-I and Entry 13 of the Part-II of the Fourth Schedule as under:

3. *External affairs; the implementing of treaties and agreements, including educational and cultural pacts and agreements, with other countries; extradition, including the surrender of criminals and accused persons to Governments outside Pakistan.*
32. *International treaties, conventions and agreements and International arbitration.*
13. *Inter-provincial matters and co-ordination.*

He stated that the inference derived by these entries hardly gives justification for transferring the responsibility of implementing Factories Act and Payment of Wages Act etc. from ICT to the M/o Overseas Pakistanis & Human Resource Development. Secondly, the laws like Factories Act, 1934, Payment of Wages Act, 1936 and West Pakistan Shops & Establishment Ordinance 1969 and other such laws are to be enforced by local governments/administration. Thirdly, he stated that the Government is decentralizing / delegating powers from District to Tehsil level but this proposal recommends centralization and is against the spirit of devolution. Members of the committee commented that inspection of shops and checking of wages etc. is a local level activity and a federal ministry should not become involved in it. The Special Assistant to the P.M. on Overseas Pakistanis & Human Resource Development consented to the objections and agreed that the subject should remain with ICT. He however recommended that a close relationship between the Ministry and the Labour department of the CT needs to be established.

**Agenda item i:**

**Views and comments by Ministry of Inter Provincial Coordination on establishment of the Council of Common Interests Secretariat at IPC**

7. The Special Secretary of the M/o IPC stated that in the previous meeting of the Implementation Committee held on 24-12-2019, the agenda of establishing the Secretariat of Council of Common Interest in M/o Inter Provincial Coordination (IPC) was discussed and the Committee accorded its recommendation with some revisions like the re-designation of the post of Director Legal to MP-I instead of MP-II etc. Now M/o IPC again intends to place the revised organogram before the Committee. The Ministry has incorporated the above-mentioned suggestion and has re-designated the post of Senior Director (Legal) in MP-I. The Ministry has also added two more posts of Director (Legal) in MP-II, re-designation of two posts from the existing posts as Deputy Director (Law) and upgraded of one post of Director (BS-19) as Senior Director (BS-20). The Ministry also requested permission to hire the services of a legal consultancy firm as per rules. The committee agreed to the proposals provided principle of budget neutrality is observed.

**Agenda item v:**

**Views and comments on transfer of National Academy of Performing Arts (NAPA) from Ministry of IPC to National History and Literary Heritage Division**

8. The agenda was deferred to the next meeting.

**Agenda item vi:**

**Views and comments on transfer of Institute of Regional Studies to Ministry of Foreign Affairs**

9. The Chair informed the committee that the cabinet had constituted as sub-committee under the chairmanship of Minister of Foreign Affairs to decide on the issue. The sub-committee has agreed to the proposal and therefore IRS will be transferred to MOFA. The committee agreed with the decision.

## Decisions

- i. The Committee recommended that the departments like Supreme Court of Pakistan, Auditor General of Pakistan, Election Commission of Pakistan, Federal Shariat Court, Council of Islamic Ideology and Federal Public Service Commission and other like these which have constitutional provisions for their establishment will be listed under the new category of "Constitutional Bodies".
- ii. The Committee agreed to the following proposals of M/o Religious Affairs & Interfaith Harmony:-
  - a. Hajj & Umrah Directorate, Executive Department, may be abolished.
  - b. Sanctioned strength of the main Ministry may be restored at the position prior to 01-07-2018.
  - c. Officers / officials along with posts and budget be transferred back in the main Ministry.
  - d. Following three newly created posts may be abolished: -
    - (i) Director General (BS-20)
    - (ii) Director-IT (BS-19)
    - (iii) Network Administrator (BS-17)
- iii. The Committee recommended categorization of Office of Pilgrims Affairs, Jeddah, Kingdom of Saudi Arabia as Executive Department of the Ministry.
- iv. The Committee agreed to the following proposals of M/o Inter Provincial Coordination in connection with the organogram of CCI Secretariat provided that the principle of budget neutrality is observed.
  - i. Creation of one post of Senior Director (Legal) in MP-I
  - ii. Creation of two posts of Director (Legal) in MP-II
  - iii. Re-designation of two posts from the existing (BS-18) posts as Deputy Director (Law)
  - iv. Up-gradation of one post of Director (BS-19) as Senior Director (BS-20)
- v. The Committee did not agree to the proposal by the M/o Overseas Pakistanis & Human Resource Development for transferring Labour Department from ICT to M/o Overseas Pakistanis & Human Resource Development.
- vi. The Committee agreed to the transfer of IRS from Ministry of Information and Broadcasting to Ministry of Foreign Affairs.

**List of participants of the 20<sup>th</sup> Meeting of Implementation Committee  
held on 14-01-2020**

- i. Dr. Ishrat Husain, Advisor to the PM on Institutional Reforms & Austerity, Islamabad.
- ii. Syed Fakhar Imam, Chairman, Special Committee of the National Assembly on Kashmir, Islamabad.
- iii. Mr. Nadeem Babar, Advisor to the PM on Petroleum, Islamabad.
- iv. Mr. Mohammad Shehzad Arbab, Advisor to the PM on Establishment, Islamabad.
- v. Syed Zulfikar Abbas Bukhari, Special Assistant to the PM for Overseas Pakistanis & Human Resource Development, Islamabad.
- vi. Dr. Ijaz Munir, Secretary, Establishment Division, Islamabad.
- vii. Dr. Safdar Sohail, Special Secretary, Cabinet Division.
- viii. Mr. Muhammad Mushtaq Ahmad, Secretary, M/o Religious Affairs & Interfaith Harmony, Islamabad.
- ix. Dr. Pervaiz Ahmed Khan, Special Secretary, M/o Inter Provincial Coordination, Islamabad.
- x. Engr. Aamir Hasan, Secretary, M/o Overseas Pakistanis & Human Resource Development, Islamabad.
- xi. Dr. Arshad Mahmood, Additional Finance Secretary (Exp), Finance Division, Islamabad.
- xii. Dr. Muhammad Fakhre Alam, Additional Secretary, M/o Interior, Islamabad.
- xiii. Mr. M. Salman, Senior Joint Secretary, National History & Literary Heritage Division, Islamabad.
- xiv. Mr. Muhammad Umer Aziz, Joint Secretary, M/o Law & Justice, Islamabad.
- xv. Mr. Qamar Zaman, Joint Secretary, Institutional Reforms Cell (IRC).
- xvi. Mr. Tanveer Khaliq, Chief (Public and Policy Unit), M/o Overseas Pakistanis & Human Resource Development, Islamabad.
- xvii. Ms. Lubna Said Ghas, Deputy Secretary (Coord).